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No. 84-310

IN THE

## Supreme Court of the United States

OCTOBER TERM, 1984

In the Matter of Attorney Robert J. Snyder

# MOTION AND BRIEF OF OHIO STATE BAR ASSOCIATION FOR LEAVE TO FILE BRIEF AMICUS CURIAE

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## TABLE OF CONTENTS

	Page
I.	Motion of Ohio State Bar Association For Leave To File A Brief Amicus
	Curiae
II.	Interest of Amicus1
III.	Argument
IV.	Conclusion

#### INDEX OF AUTHORITIES

Bates v. State Bar of Arizona, 433 U.S. 350,	
97 S. Ct. 2691	
Bigelow v. Virginia, 421 U.S. 809	
Bridges v. California, 314 U.S.252, at 270, 62 S.	
Ct. at 197, 86 L Ed at 2073, 4	
In re Halkins, 598 F. 2d 176, 187	
In re Hinds, 449 A2d 483	
In re Primus, 436 U.S. 412	
In re R.M.J., 455 U.S. 191, 71 L Ed 2d 64	
In re Ruffalo, 390 U.S. 544, 88 S. Ct. 1222,	
20 L Ed 2d 1175	
In re Sawyer, 360 U.S. 622, 3 L Ed 2d 1473,	
79 S. Ct. 1376	

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## MOTION OF OHIO STATE BAR ASSOCIATION FOR LEAVE TO FILE A BRIEF AMICUS CURIAE.

The Ohio State Bar Association hereby respectfully moves for leave to file the attached brief amicus curiae in this case. The consent of the petitioner has been obtained. The consent of the respondent has been requested but has not been obtained. Respondent states that its consent is not required.

#### **INTEREST OF AMICUS**

The Ohio State Bar Association is a voluntary association whose membership is open to all members of the Bar of Ohio. The organization has more than 17,000 members and is directed and managed by a 21 member Executive Committee elected by the membership. This Motion and Brief was authorized by unanimous vote of the Executive Committee.

The interest of the Ohio State Bar Association in this case is predicated upon its commitment to the position that the public has a right to and a need for information on the judiciary. Lawyers have the full panoply of rights and freedoms of other citizens including, of course, the freedom of speech guaranteed by the First Amendment to the United States Constitution. Lawyers like other citizens are free to criticize the state of the law including rules of court, and no one should say that this sort of criticism is an improper attack upon the judiciary. Citizens can only properly evaluate the effectiveness of the judiciary if there is no restriction on free speech of lawyers. The decision and order of the Court below will impact upon lawyers' rights of free speech far beyond the reaches of North Dakota.

#### **ARGUMENT**

The Court below has suspended petitioner from the practice of law in the federal courts of the United States Court of Appeals for the Eighth Circuit for a period of six months (or more) for remarks made by petitioner in a private letter to the Secretary of the United States District Court for the District of North Dakota. The basis of the suspension was that the remarks were disrespectful to the court. The remarks, in essence, complained of the small fees paid to a lawyer for indigent defense work and the added work to document entitlement to a fee. He concluded his letter by saying he would not send the court anything else, and the court could "take it or leave it." Of course, the court could have left it, but instead, for this remark (and his refusal to apologize), after hearing, petitioner was suspended from practice.

Whether or not petitioner's conduct was of sufficient seriousness to be grounds for such drastic action (see In re Sawyer, 360 U.S. 622 (1959)), requires a consideration of the protection afforded by the First Amendment to the United States Constitution. It is indisputable that attorneys retain this constitutional protection even as participants in the judicial process. In re Halkin, 598 F.2d 176-187, In re Primus 436 U.S. 412, 431-32 (1978).

In a long line of cases this court has held that when government regulates activities in an area protected by the First Amendment, the regulations must be narrowly drafted to eliminate a specified evil and must not unnecessarily intrude on protected speech. See e.g. In re R.M.J. 455 U.S. 191 (1982); Bates v. State Bar of Arizona, 433 U.S. 350 (1977); Virginia State Board of Pharmacy v. Virginia Citizens Consumer Council 425 U.S. 743, 769-70 (1976); Bigelow v. Virginia, 421 U.S. 809, 827-829 (1975).

These cases make it clear that a person's right to freedom of speech guaranteed by the Constitution of the United States is no less by reason of having a license and privilege to practice law. It is only in those instances where unbridled speech amounts to misconduct which threatens a significant state interest that government may restrict a lawyer's exercise of rights guaranteed by the Constitution. We do not suggest, nor do the cases hold, that an attorney's right of free speech is absolute. But resting disciplinary action upon "disrespectful language" in an out of court communication is too insubstantial a base to withstand judicial scrutiny. "Preventing a potential loss of respect by citizens for our legal institutions is not a sufficiently compelling governmental interest to justify restrictions on speech." Bridges v. California 314 U.S. 252, at 270 (1940).

The lawyer's role as an officer of the court is to protect the fairness of proceedings. While attorneys also have some responsibility for insuring public confidence in the legal system, the system's public image cannot be protected at the

<sup>&#</sup>x27;There is now pending in our State proposed rules of Court that would severely limit, under pain of disciplinary action, a lawyer's right to speak to the electorate about the qualifications of candidates for judicial office.

cost of shielding either judges or the law itself from criticism. In re Hinds, 449 A. 2d 483 (N.J.). As Justice Black stated in Bridges v. California, supra, "the assumption that respect for the judiciary can be won by shielding judges from published criticism wrongly appraises the character of American public opinion. For it is a prized American privilege to speak one's mind, although not always with perfect good taste, on all public institutions, and an enforced silence, however limited, solely in the name of preserving dignity of the bench, would probably engender resentment, suspicion and contempt much more than it would enhance respect." 314 U.S. at 270-71.

It is also quite possible that criticism of judges, or of the law, or of the administration of the law, may in fact be deserved. If this is so, and it clearly appears to be so in this case, then the criticism will serve to improve rather than prejudice the administration of justice. But of even greater importance in the constitutional context, there is no reason to believe critical statements about judges or the law, even when inaccurate, necessarily reduce the ability of our legal system to protect rights and do justice. In re Hinds, supra, at 501.

Attorneys are more knowledgeable than other citizens about the laws and how they are administered in our legal system. Attorneys often engage in disputes, and in doing so they can sometimes be assertive. There is room for disagreement on matters of taste and judgment, but not as to the fundamental right to speak as any other citizen. Preventing attorneys from communicating their views on the subjects they know best would go a long way toward isolating our legal system from public scrutiny. That is a result that a democracy should not tolerate.

### CONCLUSION

The chilling effect of aggressive professional discipline by courts seeking to insulate themselves from criticism is a source of mounting concern to lawyers throughout the country. The interests of lawyers and judges will be best served if this Court addresses the important constitutional issues presented by this case.

If the Court does not grant review, it should at least vacate the judgment of the court below on either the ground that petitioner's right to due process of law was violated (see, In re Ruffalo, 390 U.S. 544 (1968)) or on the ground that the evidence was insufficient to support the order of suspension of petitioner from the practice of law. In re Sawyer, 360 U.S. 622 (1959).

Respectfully submitted,

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